

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 240639

51

ORIGIN IO-14

INFO OCT-01 EUR-25 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

EB-11 INR-10 NSAE-00 RSC-01 FAA-00 DOTE-00 AF-10

ARA-16 EA-11 NEA-10 OMB-01 TRSE-00 ABF-01 OIC-04 L-03

INRE-00 /127 R

DRAFTED BY IO/TRC:CGRIP:CMC

APPROVED BY IO - DR. MOREY

EB/AVP - MRS. GRAVATT

CAB - MR. CORBOY

DOT

----- 070503

O 080028Z DEC 73

FM SECSTATE WASHDC

TO AMCONSUL MONTREAL IMMEDIATE

LIMITED OFFICIAL USE STATE 240639

E.O.: 11652 N/A

TAGS: ICAO, ETRN

SUBJECT: ICAO RELATIONSHIP WITH REGIONAL BODIES

REFS: STATE 216695, MONTREAL 2237 AND 2221

1. IN FURTHER PRESENTATION TO COUNCIL OF US PROPOSAL TO INSCRIBE ITEM ON "RELATIONSHIP OF ICAO WITH REGIONAL CIVIL AVIATION BODIES" ON 21ST ASSEMBLY AGENDA WE HOPE TO EXPLAIN OUR CONCERN THAT THE IMPORTANT AND GROWING SECTOR OF ICAO'S REGIONAL ACTIVITIES PRESENTLY LACKS THE DEGREE OF FORMALIZATION WHICH THE SCALE OF ICAO BUDGETARY INVESTMENT WARRANTS.

2. FOLLOWING IS SENT FOR YOUR ADVANCE COMMENT. YOU MAY AT YOUR DISCRETION REVIEW ELEMENTS OF OUR PROPOSAL WITH COUNCIL PRESIDENT OR SECRETARY GENERAL, AND WE WOULD WELCOME THEIR REACTIONS WITH RESPECT TO EITHER SUBSTANCE OR PRO-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 240639

CEDURE. FYI. WE WOULD NOT WISH TO PURSUE EXPLANATION ALONG

LINES WHICH FOLLOW IF, IN YOUR JUDGMENT, IT WOULD HAVE COUNTERPRODUCTIVE EFFECT ON OUR PRESENT MAIN OBJECTIVE OF HAVING NEW ITEM INSCRIBED, AND WE WOULD NOT WISH COUNCIL PRESIDENT, SECRETARY GENERAL OR OTHERS TO CONFUSE PRESENT US INITIATIVE WITH UNSUCCESSFUL ATTEMPT BY US AT 1968 ASSEMBLY TO STREAMLINE ICAO INSTITUTIONS. END FYI

3. US OBJECTIVE IS NOT REPEAT NOT ATTEMPT TO UNDERCUT ESTABLISHED OR PROSPECTIVE COOPERATIVE ARRANGEMENTS BETWEEN

ICAO AND REGIONAL BODIES, OR TO TRY TO ROLL BACK CLOCK ON REGIONAL OFFICE ESTABLISHMENTS, BUT RATHER TO REGULARIZE FUNCTIONS AND RELATIONSHIPS. WE DO FEEL THAT SCALE OF ICAO ACTIVITY WITHIN REGIONAL FRAMEWORKS HAS NOW PROGRESSED TO POINT, IN BOTH BUDGETARY AND PROFESSIONAL TERMS, WHERE IT NEEDS TO BE TREATED MORE SYSTEMATICALLY, ESPECIALLY WITH A VIEW TO FINANCIAL IMPLICATIONS FOR THE ORGANIZATION.

4. FYI. WE RECOGNIZE THAT SOME ICAO MEMBERS MAY SUSPECT THAT US INITIATIVE SIMPLY SPRINGS FROM CONCERN THAT ECAC, AND LATER OTHER REGIONAL BODIES, MAY EVOLVE INTO ECONOMIC BARGAINING BLOCS WITH US ON CAPACITY,FARES AND RATES. THIS IS, OF COURSE, UNDERSTANDABLE CONCERN FOR US, AND WHERE APPROPRIATE AND PRODUCTIVE YOU MAY MAKE CLEAR IN PRIVATE CONVERSATIONS THAT WE DO NOT REGARD EVOLUTION OF THIS SORT AS PROPER FUNCTION OF ICAO SUPPORTED REGIONAL BODY. UNDERSTANDABLY TOO, WE ARE DETERMINED THAT ICAO SUPPORT OF NEW REGIONAL BODIES SHOULD NOT BE CHanneLED INTO DEVELOPMENT OF ECONOMIC BLOCS FOR PURPOSES OF NEGOTIATIONS OUTSIDE PURVUE OF ICAO. WE CONSIDER IT WOULD BE UNPRODUCTIVE, HOWEVER, TO PERMIT THESE CONSIDERATIONS TO INVADE PRESENT DISCUSSION OF NEED WE SEE AT THIS STAGE TO REGULARIZE FUNCTIONS OF ICAO REGIONAL OFFICES AND ICAO RELATIONSHIPS WITH REGIONAL BODIES. END FYI.

5. ONE WAY TO ACCOMPLISH THIS REGULARIZATION WOULD BE TO PROPOSE TO THE ASSEMBLY THAT FORMAL ARRANGEMENTS BE EXECUTED FOR ICAO RELATIONSHIP WITH REGIONAL CIVIL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 240639

AVIATION BODIES, WHICH WE BELIEVE SHOULD TAKE THE FORM OF "AGREEMENTS FOR COOPERATION" NEGOTIATED BY COUNCIL PRESIDENT AND APPROVED BY THE ASSEMBLY UPON THE RECOMMENDATION OF THE COUNCIL. SUCH AGREEMENTS SHOULD BE EXECUTED WITH ECAC AND AFCAC, AND THEREAFTER WITH SUCH OTHER REGIONAL BODIES AS MAY EMERGE, ATTESTING TO THE CHARACTER AND OBJECTIVES OF THE BODY AND SPECIFYING THE RESPONSIBILITIES OF BOTH ICAO AND THE REGIONAL BODY UNDER

THE COOPERATIVE ARRANGEMENTS.

6. IN OUR VIEW THE FOLLOWING PRINCIPLES SHOULD BE INCORPORATED IN ICAO'S FORMAL AGREEMENTS OF COOPERATION WITH REGIONAL CIVIL AVIATION BODIES:

(A) THE COSTS OF ALL PERSONNEL AND SUPPORT SERVICES PROVIDED TO A REGIONAL BODY BY AN ICAO REGIONAL OFFICE SHOULD BE BORNE BY THAT BODY ON A REIMBURSABLE BASIS. (FYI. IN THIS CONNECTION WE WOULD TAKE STRONG EXCEPTION TO VIEW EXPRESSED RECENTLY IN COUNCIL BY SENEGALESE REPRESENTATIVE

THAT THERE NEED BE NO REIMBURSEMENT BY AFCAC FOR SERVICES OF DAKAR REGIONAL OFFICE, AND WOULD WISH TO RESIST THIS IDEA VIGOROUSLY ON BASIS OF CONTRARY PRECEDENT ALREADY ESTABLISHED WITH RESPECT TO REIMBURSEMENT BY BOTH ECAC AND AFCAC. END FYI.)

(B) THE OBJECTIVES OF A REGIONAL BODY ENJOYING THIS ICAO SUPPORT SHOULD BE CONFINED TO THE CONSIDERATION OF INTRA-REGIONAL CIVIL AVIATION PROBLEMS. (FYI. SEE PARA 3 ABOVE. END FYI)

(C) OBSERVER STATUS AT MEETINGS OF A REGIONAL BODY SHOULD BE ACCORDED ON REQUEST TO ICAO MEMBERS NOT MEMBERS OF THAT REGIONAL BODY WHEN MATTERS OF PARTICULAR INTEREST TO THEM ARE UNDER DISCUSSION. (FYI. AS REGIONAL BODIES FUNCTION GENERALLY UNDER ICAO UMBRELLA AND WITH DIRECT INVOLVEMENT OF ICAO PERSONNEL AND FACILITIES, AND AS REGIONAL BODIES CAN EXPECT TO BE RECIPIENTS OF SUBSTANTIAL INVISIBLE BENEFITS FROM AGREEMENTS OF COOPERATION BEYOND THOSE REIMBURSED, THIS APPEARS TO US TO BE DESIRABLE PROVISION AND SIMPLE MATTER OF EQUITY FOR ALL CONTRIBUTORS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 240639

TO ICAO REGULAR BUDGET. END FYI)

7. IN PROPOSING TO ASSEMBLY THAT IT DIRECT COUNCIL TO EXECUTE FORMAL AGREEMENTS OF COOPERATION WITH REGIONAL BODIES, WE PLAN TO PROPOSE, TOO, THAT THE ASSEMBLY DIRECT COUNCIL TO CONDUCT COMPREHENSIVE REVIEW OF ACTIVITIES AND STAFFING OF REGIONAL OFFICES, WHICH NOW ABSORB ROUGHLY ONE QUARTER OF ICAO SECRETARIAT, TO ASSURE (A) MOST EFFICIENT DISTRIBUTION OF RESOURCES, INCLUDING CENTRALIZATION OF PROFESSIONAL ACTIVITIES AT HEADQUARTERS WHEREVER GREATER EFFICIENCY MIGHT BE ATTAINED, AND (B) CLARITY WITH RESPECT TO SUPPORT FUNCTIONS PERFORMED FOR REGIONAL BODIES.

8. REQUEST US REPRESENTATIVE REPLY SOONEST TO PERMIT

FIRM INSTRUCTIONS TO BE SENT IN TIME TO BE DRAWN UPON
PRODUCTIVELY IN CONSULTATIONS BEFORE COUNCIL TAKES UP
QUESTION OF INSCRIBING THIS ITEM ON ASSEMBLY AGENDA. KISSINGER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, CIVIL AVIATION, BUDGETS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 08 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: collinp0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE240639
Document Source: CORE
Document Unique ID: 00
Drafter: CGRIP:CMC
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731236/aaaabacp.tel
Line Count: 172
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: STATE 216695, MONTREAL 2237 AND 2221
Review Action: RELEASED, APPROVED
Review Authority: collinp0
Review Comment: n/a
Review Content Flags:
Review Date: 24 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24-Oct-2001 by golinofr>; APPROVED <07 MAR 2002 by collinp0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ICAO RELATIONSHIP WITH REGIONAL BODIES
TAGS: ETRN, ICAO
To: MONTREAL
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005